# REPORT OF THE AUDIT OF THE ANDERSON COUNTY FISCAL COURT

For The Fiscal Year Ended June 30, 2015



### MIKE HARMON AUDITOR OF PUBLIC ACCOUNTS

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#### **EXECUTIVE SUMMARY**

### AUDIT OF THE ANDERSON COUNTY FISCAL COURT

#### June 30, 2015

The Auditor of Public Accounts has completed the audit of the Anderson County Fiscal Court for fiscal year ended June 30, 2015.

We have issued an unmodified opinion, based on our audit, on the Statement of Receipts, Disbursements, and Changes in Fund Balances - Regulatory Basis of Anderson County Fiscal Court.

#### **Financial Condition:**

The Anderson County Fiscal Court had total receipts of \$8,067,209 and disbursements of \$8,162,599 in fiscal year 2015. This resulted in a total ending fund balance of \$2,443,482, which is a decrease of \$95,390 from the prior year.

#### **Report Comments:**

2015-001	The Fiscal Court Does Not Have Adequate Segregation Of Duties Over Payroll
2015-002	The Fiscal Court Does Not Have Adequate Segregation Of Duties Over Disbursements
2015-003	The County Does Not Have Sufficient Controls Over Credit Card Purchases
2015-004	The Fiscal Court Did Not Maintain A Complete And Accurate Capital Asset Listing
2015-005	County Funds Were Not Deposited Daily
2015-006	Duties Are Not Adequately Segregated Over Receipts And Reconciliations
2015-007	Receipts And Disbursements Were Not Posted Correctly

#### **Deposits:**

The fiscal court deposits were insured and collateralized by bank securities.

CONTENTS	PAGE
INDEPENDENT AUDITOR'S REPORT	1
ANDERSON COUNTY OFFICIALS	4
STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES - REGULATORY BASIS	6
NOTES TO FINANCIAL STATEMENT	10
BUDGETARY COMPARISON SCHEDULES	23
NOTES TO REGULATORY SUPPLEMENTARY INFORMATION - BUDGETARY COMPARISON SCHEDULES	35
SCHEDULE OF CAPITAL ASSETS	39
NOTES TO REGULATORY SUPPLEMENTARY INFORMATION - SCHEDULE OF CAPITAL ASSETS	340
REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL	
STATEMENT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS	43
COMMENTS AND RECOMMENDATIONS	47
APPENDIX A:	

CERTIFICATION OF COMPLIANCE - LOCAL GOVERNMENT ECONOMIC ASSISTANCE PROGRAM



### MIKE HARMON AUDITOR OF PUBLIC ACCOUNTS

To the People of Kentucky
Honorable Matthew G. Bevin, Governor
William M. Landrum III, Secretary
Finance and Administration Cabinet
Honorable Orbrey Gritton, Anderson County Judge/Executive
Members of the Anderson County Fiscal Court

Independent Auditor's Report

#### **Report on the Financial Statement**

We have audited the accompanying Statement of Receipts, Disbursements, and Changes in Fund Balances - Regulatory Basis of Anderson County Fiscal Court, for the year ended June 30, 2015, and the related notes to the financial statement which collectively comprise the Anderson County Fiscal Court's financial statement as listed in the table of contents.

#### Management's Responsibility for the Financial Statement

Management is responsible for the preparation and fair presentation of this financial statement in accordance with accounting practices prescribed or permitted by the Department for Local Government to demonstrate compliance with the Commonwealth of Kentucky's regulatory basis of accounting and budget laws. This includes determining that the regulatory basis of accounting is an acceptable basis for the preparation of the financial statement in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of a financial statement that is free from material misstatement, whether due to fraud or error.

#### **Auditor's Responsibility**

Our responsibility is to express an opinion on this financial statement based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States and the *Audit Guide for Fiscal Court Audits* issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statement. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statement, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statement in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statement.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.



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#### Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described more fully in Note 1 of the financial statement, the financial statement is prepared by Anderson County Fiscal Court on the basis of the accounting practices prescribed or permitted by the Department for Local Government to demonstrate compliance with the Commonwealth of Kentucky's regulatory basis of accounting and budget laws, which is a basis of accounting other than accounting principles generally accepted in the United States of America.

The effects on the financial statement of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

#### Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles paragraph, the financial statement referred to above does not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of Anderson County Fiscal Court as of June 30, 2015, or changes in financial position or cash flows thereof for the year then ended.

#### **Opinion on Regulatory Basis of Accounting**

In our opinion, the financial statement referred to above presents fairly, in all material respects, the fund balances of Anderson County Fiscal Court as of June 30, 2015, and their respective cash receipts and disbursements, and budgetary results for the year then ended, in accordance with the basis of accounting practices prescribed or permitted by the Department for Local Government described in Note 1.

#### Other Matters

Supplementary Information

Our audit was conducted for the purpose of forming an opinion on the financial statement taken as a whole of Anderson County Fiscal Court. The budgetary comparison schedules and capital asset schedule are presented for purposes of additional analysis and are not a required part of the financial statement, however they are required to be presented in accordance with accounting practices prescribed or permitted by the Department for Local Government to demonstrate compliance with the Commonwealth of Kentucky's regulatory basis of accounting and budget laws.

The accompanying budgetary comparison schedules and capital asset schedule are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the financial statement. Such information has been subjected to the auditing procedures applied in the audit of the financial statement and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statement or to the financial statement itself, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the budgetary comparison schedules and capital asset schedule are fairly stated in all material respects in relation to the basic financial statement.

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#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated February 09, 2016 on our consideration of Anderson County Fiscal Court's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Anderson County Fiscal Court's internal control over financial reporting and compliance.

Based on the results of our audit, we present the accompanying comments and recommendations included herein, which discusses the following report comments:

2015-001	The Fiscal Court Does Not Have Adequate Segregation Of Duties Over Payroll
2015-002	The Fiscal Court Does Not Have Adequate Segregation Of Duties Over Disbursements
2015-003	The County Does Not Have Sufficient Controls Over Credit Card Purchases
2015-004	The Fiscal Court Did Not Maintain A Complete And Accurate Capital Asset Listing
2015-005	County Funds Were Not Deposited Daily
2015-006	Duties Are Not Adequately Segregated Over Receipts And Reconciliations
2015-007	Receipts And Disbursements Were Not Posted Correctly

Respectfully submitted,

Mike Harmon

Auditor of Public Accounts

February 09, 2016

#### ANDERSON COUNTY OFFICIALS

#### For The Year Ended June 30, 2015

#### **Fiscal Court Members:**

Orbrey Gritton County Judge/Executive

Rodney Durr Magistrate
Mike Riley Magistrate
Juretta Wells Magistrate
Meredith Lewis Magistrate
David Montgomery Magistrate

Kenny Barnett Magistrate

#### **Other Elected Officials:**

Bobbi Jo Lewis County Attorney

Joani Clark Jailer

Jason Denny County Clerk

Pam Robinson Circuit Court Clerk

Troy Young Sheriff

Brian Stivers Property Valuation Administrator

Mark Tussey Coroner

#### **Appointed Personnel:**

W. Dudley Shryock County Treasurer

Jennifer Schmidt Chief Financial Officer

Charlie Cammack Deputy Judge/Executive

## ANDERSON COUNTY STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES - REGULATORY BASIS

For The Year Ended June 30, 2015

## ANDERSON COUNTY STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES - REGULATORY BASIS

#### For The Year Ended June 30, 2015

**Budgeted Funds** 

	General		Road		Jail
	Fund		Fund		Fund
RECEIPTS					
Taxes	\$ 2,170,292	\$		\$	
Excess Fees	22,745			-	
Licenses and Permits	59,375				
Intergovernmental	230,718		1,433,010		96,328
Charges for Services	223,830				
Miscellaneous	375,904		80,977		
Interest	119				
Total Receipts	3,082,983		1,513,987		96,328
DISBURSEMENTS					
General Government	1,210,123				
Protection to Persons and Property	61,464				811,910
General Health and Sanitation	426,555				
Social Services	53,000				
Recreation and Culture	4,500				
Roads			1,027,148		
Other Transportation Facilities and Services					
Debt Service	87,252				
Capital Projects			73,238		
Administration	1,792,578				
Total Disbursements	3,635,472		1,100,386		811,910
Excess (Deficiency) of Receipts Over					
Disbursements Before Other					
Adjustments to Cash (Uses)	(552,489)	<u> </u>	413,601		(715,582)
Other Adjustments to Cash (Uses)					
Transfers From Other Funds	150,000				714,612
Transfers To Other Funds		_			
Total Other Adjustments to Cash (Uses)	150,000				714,612
Net Change in Fund Balance	(402,489	)	413,601		(970)
Fund Balance - Beginning	501,289		623,976		2,340
Fund Balance - Ending	\$ 98,800		1,037,577	\$	1,370
Composition of Fund Balance					
Bank Balance	\$ (926,059	) \$	1,037,577	\$	1,370
Plus: Deposits In Transit	1,068,924				
Less: Outstanding Checks	(44,065	)			
Certificates of Deposit					
Fund Balance - Ending	\$ 98,800	\$	1,037,577	\$	1,370

#### ANDERSON COUNTY STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES - REGULATORY BASIS For The Year Ended June 30, 2015 (Continued)

					Bı	udgeted Fund	s			
Local Government Economic Assistance Fund		AEMS Fund		Park Fund		Capital Outlay Fund	C	ourthouse Repair Fund	nergency 911 Cellular Fund	nergency 911 Landline Fund
\$		\$		\$	\$	1,110,420	\$		\$	\$ 102,748
	94,178		10,000 1,492,731 47,448	74,776 30,406				45,910	148,353	
	40,000		1.550.170	 105 100		1,088		45.010	 140.252	 102.749
	134,178		1,550,179	 105,182		1,111,508		45,910	 148,353	 102,748
			1,570,498			186		183,279 1,729	125,735	141,265
				277,394						
	73,594		56,786	77,314						
	73,594		1,627,284	 354,708		186		185,008	 125,735	 141,265
	60,584		(77,105)	 (249,526)		1,111,322		(139,098)	22,618	 (38,517)
				251,779		(1,254,264)		137,873		
				251,779		(1,254,264)		137,873		
	60,584 196,682		(77,105) 96,969	2,253 3,607		(142,942) 477,275		(1,225) 9,745	22,618 174,788	(38,517) 225,439
\$	257,266	\$	19,864	\$ 5,860	\$	334,333	\$	8,520	\$ 197,406	\$ 186,922
\$	257,266	\$	19,864	\$ 5,860	\$	1,388,597 (1,054,264)	\$	8,520	\$ 197,406	\$ 186,922
\$	257,266	\$	19,864	\$ 5,860	\$	334,333	\$	8,520	\$ 197,406	\$ 186,922

#### ANDERSON COUNTY STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES - REGULATORY BASIS For The Year Ended June 30, 2015 (Continued)

(Commucu)	Budgeted Funds		nds	<b>Unbudgeted Funds</b>						
	7	Courism Fund		wimming Pool Fund	Ac C	ark Land equisition company orporated Fund	Adr Off	ninistrative lice of the Courts Escrow Fund	_	Total Funds
RECEIPTS										
Taxes	\$	29,635	\$		\$		\$		\$	3,413,095
Excess Fees										22,745
Licenses and Permits				65,025						124,400
Intergovernmental								81,132		2,139,629
Charges for Services										1,791,337
Miscellaneous										534,735
Interest	-					61				41,268
Total Receipts		29,635		65,025		61		81,132		8,067,209
DISBURSEMENTS										
General Government										1,393,588
Protection to Persons and Property										2,710,872
General Health and Sanitation										428,284
Social Services										53,000
Recreation and Culture		26,512								308,406
Roads										1,027,148
Other Transportation Facilities and Services										73,594
Debt Service								80,539		301,891
Capital Projects										73,238
Administration										1,792,578
Total Disbursements		26,512						80,539		8,162,599
Excess (Deficiency) of Receipts Over Disbursements Before Other										
Adjustments to Cash (Uses)		3,123		65,025		61		593		(95,390)
Other Adjustments to Cash (Uses)										
Transfers From Other Funds										1,254,264
Transfers To Other Funds										(1,254,264)
Total Other Adjustments to Cash (Uses)			-							(=,== :,== :)
Net Change in Fund Balance		3,123		65,025		61		593		(95,390)
Fund Balance - Beginning		88,641		39,806		48,058		50,257		2,538,872
Fund Balance - Ending	\$	91,764	\$	104,831	\$	48,119	\$	50,850	\$	2,443,482
Ç										<u> </u>
Composition of Fund Balance										
Bank Balance	\$	91,764	\$	104,831	\$	9,392	\$	50,850	\$	2,434,160
Plus: Deposits In Transit										1,068,924
Less: Outstanding Checks										(1,098,329)
Certificates of Deposit						38,727				38,727
Ending Fund Balance	\$	91,764	\$	104,831	\$	48,119	\$	50,850	\$	2,443,482

### INDEX FOR NOTES TO THE FINANCIAL STATEMENT

Note 1.	SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES	10
Note 2.	DEPOSITS	13
Note 3.	Transfers	13
Note 4.	LONG-TERM DEBT	14
Note 5.	EMPLOYEE RETIREMENT SYSTEM	17
Nоте 6.	DEFERRED COMPENSATION	19
Note 7.	HEALTH REIMBURSEMENT ACCOUNT/FLEXIBLE SPENDING ACCOUNT	20
Note 8.	INSURANCE	20
Note 9.	RELATED PARTY TRANSACTIONS	20

#### ANDERSON COUNTY NOTES TO FINANCIAL STATEMENT

June 30, 2015

#### Note 1. Summary of Significant Accounting Policies

#### A. Reporting Entity

The financial statement of Anderson County includes all budgeted and unbudgeted funds under the control of the Anderson County Fiscal Court. Budgeted funds included within the reporting entity are those funds presented in the county's approved annual budget and reported on the quarterly reports submitted to the Department for Local Government. Unbudgeted funds may include non-fiduciary financial activities, private purpose trust funds and internal service funds that are within the county's control. Unbudgeted funds may also include any corporation to act as the fiscal court in the acquisition and financing of any public project which may be undertaken by the fiscal court pursuant to the provisions of Kentucky law and thus accomplish a public purpose of the fiscal court. The unbudgeted funds are not presented in the annual approved budget or in the quarterly reports submitted to the Department for Local Government.

#### **B.** Basis of Accounting

The financial statement is presented on a regulatory basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America (GAAP) as established by the Government Accounting Standards Board. This basis of accounting involves the reporting of fund balances and the changes therein resulting from cash inflows (cash receipts) and cash outflows (cash disbursements) to meet the financial reporting requirements of the Department for Local Government and the laws of the Commonwealth of Kentucky.

This regulatory basis of accounting differs from GAAP primarily because the financial statement format does not include the GAAP presentations of government-wide and fund financial statements, cash receipts are recognized when received in cash rather than when earned and susceptible to accrual, and cash disbursements are recognized when paid rather than when incurred or subject to accrual.

Generally and except as otherwise provided by law, property taxes are assessed as of January 1, levied (mailed) November 1, due at discount November 30, due at face value December 31, delinquent January 1 following the assessment, and subject to sale ninety days following April 15.

#### C. Basis of Presentation

#### **Budgeted Funds**

The fiscal court reports the following budgeted funds:

General Fund - This is the primary operating fund of the fiscal court. It accounts for all financial resources of the general government, except where the Department for Local Government requires a separate fund or where management requires that a separate fund be used for some function.

Road Fund - This fund is for road and bridge construction and repair. The primary sources of receipts for this fund are state payments for truck license distribution, municipal road aid, and transportation grants. The Department for Local Government requires the fiscal court to maintain these receipts and disbursements separately from the General Fund.

Jail Fund - The primary purpose of this fund is to account for the jail expenses of the county. The primary sources of receipts for this fund are reimbursements from the state and federal government and transfers from the General Fund. The Department for Local Government requires the fiscal court to maintain these receipts and disbursements separately from the General Fund.

#### Note 1. Summary of Significant Accounting Policies (Continued)

#### **C.** Basis of Presentation (Continued)

Local Government Economic Assistance Fund - The primary purpose of this fund is to account for grants and related disbursements. The primary sources of receipts for this fund are grants from the state and federal governments.

Anderson Emergency Medical Services Fund (AEMS) - The primary purpose of this fund is to account for the emergency medical response system of the county. The primary source of receipts for this fund is AEMS collections.

Park Fund - The primary purpose of this fund is to account for park receipts and disbursements. The primary sources of receipts for this fund are transfers from the Capital Outlay Fund and charges to the public for participation in county/city sports leagues.

Capital Outlay Fund - The primary purpose of this fund is to help maintain other funds. The main source of receipts for this fund is insurance premium tax. The majority of this fund's money is transferred to other funds to operate their budgets.

Courthouse Repair Fund - The primary purpose of this fund is to maintain the courthouse. The primary sources of receipts for this fund are transfers from the Capital Outlay Fund and court fines and filing fees.

Emergency 911 Cellular Fund - The purpose of this fund is to account for wireless 911 cellular receipts and disbursements. The sole source of revenue for this fund is E-911 cellular receipts.

Emergency 911 Landline Fund - The purpose of this fund is to account for Emergency 911 receipts and disbursements. The sole source of receipts for this fund is a telephone tax.

Tourism Fund - The purpose of this fund is to account for tourism related expenses. The main source of receipts is a transient room tax.

Swimming Pool Fund - The purpose of this fund is to allocate funds to acquire a public swimming pool. The sole source of receipts is business license fees.

#### **Unbudgeted Funds**

The fiscal court reports the following unbudgeted funds:

Park Land Acquisition Company Incorporated Fund - The Anderson County Park Land Acquisition Company was established for the purpose of acquiring and developing land for an Anderson County Park.

Administrative Office of the Courts Escrow Fund - The purpose of this fund is to account for debt service for a courthouse annex. The sole source of receipts is the Administrative Office of the Courts.

#### Note 1. Summary of Significant Accounting Policies (Continued)

#### **D.** Budgetary Information

Annual budgets are adopted on a regulatory basis of accounting which is a basis of accounting other than accounting principles generally accepted in the United States of America (GAAP) as established by the Government Accounting Standards Board and according to the laws of Kentucky as required by the State Local Finance Officer.

The County Judge/Executive is required to submit estimated receipts and proposed disbursements to the fiscal court by May 1 of each year. The budget is prepared by fund, function, and activity and is required to be adopted by the fiscal court by July 1.

The fiscal court may change the original budget by transferring appropriations at the activity level; however, the fiscal court may not increase the total budget without approval by the State Local Finance Officer. Disbursements may not exceed budgeted appropriations at the activity level.

The State Local Finance Officer does not require the Park Land Acquisition Fund or Administrative Office of the Courts Escrow Fund to be budgeted.

#### E. Anderson County Elected Officials

Kentucky law provides for election of the officials below from the geographic area constituting Anderson County. Pursuant to state statute, these officials perform various services for the Commonwealth of Kentucky, its judicial courts, the fiscal court, various cities and special districts within the county, and the board of education. In exercising these responsibilities, however, they are required to comply with state laws. Audits of their financial statements are issued separately and individually and can be obtained from their respective administrative offices. These financial statements are not required to be included in the financial statement of Anderson County Fiscal Court.

- Circuit Court Clerk
- County Attorney
- Property Valuation Administrator
- County Clerk
- County Sheriff

#### F. Deposits

The government's fund balance is considered to be cash on hand, demand deposits, certificates of deposit, and short-term investments with original maturities of three months or less from the date of acquisition. The government's fund balance includes cash and cash equivalents and investments.

KRS 66.480 authorizes the county to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

#### Note 1. Summary of Significant Accounting Policies (Continued)

#### G. Long-term Obligations

The fund financial statement recognizes bond interest, as well as bond issuance costs when received or when paid, during the current period. The principal amount of the debt and interest are reported as disbursements. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as disbursements. Debt proceeds are reported as other adjustments to cash.

#### Note 2. Deposits

The fiscal court maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC) as required by KRS 66.480(1)(d). According to KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the county and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution. These requirements were met.

#### Custodial Credit Risk - Deposits

Custodial credit risk is the risk that in the event of a depository institution failure, the government's deposits may not be returned. The government does not have a deposit policy for custodial credit risk, but rather follows the requirements of KRS 41.240(4). As of June 30, 2015, all deposits were covered by FDIC insurance or a properly executed collateral security agreement.

#### Note 3. Transfers

The table below shows the interfund operating transfers for fiscal year 2015.

	Capital Outlay			Total
		Fund	T	ransfers In
General Fund	\$	150,000	\$	150,000
Jail Fund		714,612		714,612
Park Fund		251,779		251,779
Courthouse Repair Fund		137,873		137,873
Total Transfers Out	\$	1,254,264	\$	1,254,264

#### Reason for transfers:

To move resources from and to the Capital Outlay Fund, for budgetary purposes, to the funds that will expend them.

#### Note 4. Long-term Debt

#### A. Courthouse Annex

Anderson County entered into a \$1,448,000 lease agreement on June 24, 1997, with the Kentucky Association of Counties Leasing Trust for the construction of a courthouse annex. The agreement requires monthly interest payments and an annual principal payment due each January 20. The effective interest rate is five percent, and the agreement is to be paid in full by January 20, 2017. The following schedule indicates principal and interest payments according to the original lease agreement. The outstanding principal balance was \$233,000 as of June 30, 2015. Future principal and interest requirements are:

Fiscal Year Ended June 30	I	Principal	Scheduled Interest		
2016 2017	\$	114,000 119,000	\$	5,404 2,351	
Totals	\$	233,000	\$	7,755	

#### **B.** Anderson County Park Project

Anderson County entered into a \$950,000 lease agreement on June 18, 2001, with the Kentucky Association of Counties Leasing Trust for the completion of the Anderson County Park Project. The agreement requires monthly interest payments and an annual principal payment due each January 20<sup>th</sup>. The effective interest rate is 4.70 percent, and the agreement is to be paid in full by January 20, 2021. The following schedule indicates the required principal and interest payments according to the original lease agreement. The outstanding principal balance was \$375,000 as of June 30, 2015. Future principal and interest requirements are:

Fiscal Year Ended		Scheduled					
June 30	<u>F</u>	Principal	Interest				
2016	\$	55,000	\$	16,548			
2017		60,000		13,864			
2018		60,000		11,045			
2019		65,000		8,127			
2020		65,000		5,072			
2021		70,000		1,919			
Totals	\$	375,000	\$	56,575			

#### **Note 4.** Long-term Debt (Continued)

#### C. Park Land

Anderson County entered into a \$499,000 lease agreement on January 9, 2004, with the Kentucky Association of Counties Leasing Trust to purchase park land. The agreement requires monthly principal and interest payments. The lease agreement is subject to an adjustable interest rate with a base rate of 4.138 percent, and the agreement is to be paid in full by January 20, 2024. The following schedule indicates the required principal and interest payments according to the original lease agreement. The outstanding principal balance was \$44,439 as June 30, 2015. Future principal and interest requirements are:

Fiscal Year Ended June 30	P	rincipal	Scheduled Interest			
2016	\$	33,171	\$	892		
2017		11,268		86		
Totals	\$	44,439	\$	978		

#### D. Sheriff's Building

Anderson County entered into a \$310,000 lease agreement on June 16, 2011, with Kentucky Association of Counties Leasing Trust to purchase the former health department building to use as the Sheriff's Office. The agreement required monthly interest payments and a lump-sum final payment. The effective interest rate was variable and the agreement was to be paid in full by June 20, 2012. Anderson County refinanced this lease agreement with a second agreement for \$325,000 on October 19, 2011, also with Kentucky Association of Counties Leasing Trust. This agreement requires monthly principal and interest payments. The effective interest rate is 4.57 percent, and the agreement is to be paid in full by January 1, 2026. The following schedule indicates the required principal and interest payments according to the original lease agreement. The outstanding principal balance was \$250,000 as of June 30, 2015. Future principal and interest requirements are:

Fiscal Year Ended			Scheduled			
June 30	I	Principal	I	nterest		
2016	\$	18,334	\$	8,273		
2017		20,000		8,094		
2018		20,000		7,494		
2019		22,083		6,894		
2020		25,000		6,231		
2021-2025		127,083		18,367		
2026		17,500		700		
Totals	\$	250,000	\$	56,053		

#### **Note 4.** Long-term Debt (Continued)

#### E. Ambulance

Anderson County entered into an \$112,888 lease agreement on November 7, 2012, with Kentucky Association of Counties Leasing Trust to purchase an ambulance. The agreement requires monthly interest and principal payments. The effective interest rate in 3.205 percent, and the agreement is to be paid in full by November 20, 2015. The following schedule indicates the required principal and interest payments according to the original lease agreement. The outstanding principal balance was \$16,194 as of June 30, 2015. Future principal and interest requirements are:

Fiscal Year Ended			Sch	eduled		
June 30	P	rincipal	Interest			
2016	\$	16,194	\$	130		
Totals	\$	16,194	\$	130		

#### F. Sheriff's Vehicles

Anderson County entered into a \$184,254 lease agreement on February 20, 2014, with Kentucky Association of Counties Leasing Trust to purchase vehicles for the Sheriff's office. The agreement requires monthly principal and interest payments. The effective interest rate is 3.34 percent, and the agreement is to be paid in full by February 20, 2020. The outstanding principal balance was \$145,814 as of June 30, 2015. Future principal and interest requirements are:

Fiscal Year Ended		Scheduled			
June 30	F	Principal	Interest		
2016	\$	29,807	\$	4,420	
2017		30,574		3,412	
2018		31,361		2,378	
2019		32,168		1,317	
2020		21,904		275	
Totals	\$	145,814	\$	11,802	

#### G. County Clerk's Building

Anderson County entered into a \$320,000 lease agreement on April 3, 2014, with Kentucky Association of Counties Leasing Trust to acquire a building for the County Clerk's Office. This agreement requires monthly principal and interest payments. The effective interest rate is 4.263 percent, and the agreement is to be paid in full by December 20, 2033. The outstanding principal balance was \$300,000 as of June 30, 2015. Future principal and interest requirements are:

#### **Note 4.** Long-term Debt (Continued)

#### **G.** County Clerk's Building (Continued)

Fiscal Year Ended	Schedule			
June 30	I	Principal		Interest
2016	\$	10,000	\$	10,650
2017		12,500		10,350
2018		15,000		9,975
2019		15,000		9,525
2020		15,000		9,075
2021-2025		75,000		38,625
2026-2030		87,500		25,100
2031-2034		70,000		6,400
Totals	\$	300,000	\$	119,700

#### H. Changes In Long-term Debt

Long-term Debt activity for the year ended June 30, 2015, was as follows:

	Beginning			Ending	Due Within
	Balance	Additions	Reductions	Balance	One Year
Financing Obligations	\$ 1,715,593		\$ 351,146	\$ 1,364,447	\$ 276,506
Total Long-term Debt	\$ 1,715,593	\$ 0	\$ 351,146	\$ 1,364,447	\$ 276,506

#### Note 5. Employee Retirement System

#### A. Plan Description

The fiscal court has elected to participate in the County Employees Retirement System (CERS), pursuant to KRS 78.530 administered by the Board of Trustees of the Kentucky Retirement Systems. This is a cost sharing, multiple employer defined benefit pension plan that covers all eligible regular full-time members employed in non-hazardous and hazardous duty positions in the county. The Plan provides for retirement, disability and death benefits to plan members. Retirement benefits may be extended to beneficiaries of the plan members under certain circumstances. Benefit contributions and provisions are established by statute.

Nonhazardous covered employees are required to contribute five percent of their salary to the plan. Nonhazardous covered employees who begin participation on or after September 1, 2008 are required to contribute six percent of their salary to the plan. The county's contribution rate for nonhazardous employees was 17.67 percent.

#### **Note 5.** Employee Retirement System (Continued)

#### A. Plan Description (Continued)

Hazardous covered employees are required to contribute eight percent of their salary to the plan. Hazardous covered employees who begin participation on or after September 1, 2008 are required to contribute nine percent of their salary to be allocated as follows: eight percent will go to the member's account and one percent will go to the KRS insurance fund. The county's contribution rate for hazardous employees was 34.31 percent.

In accordance with Senate Bill 2, signed by the Governor on April 4, 2013, plan members who began participating on, or after, January 1, 2014, were required to contribute to the Cash Balance Plan. The Cash Balance Plan is known as a hybrid plan because it has characteristics of both a defined benefit plan and a defined contribution plan. Members in the plan contribute a set percentage of their salary each month to their own account. Members contribute five percent (nonhazardous) and eight percent (hazardous) of their annual creditable compensation and one percent to the health insurance fund which is not credited to the member's account and is not refundable. The employer contribution rate is set annually by the Board based on an actuarial valuation. The employer contributes a set percentage of the member's salary. Each month, when employer contributions are received, an employer pay credit is deposited to the member's account. A member's account is credited with a four percent (nonhazardous) and seven and one-half percent (hazardous) employer pay credit. The employer pay credit represents a portion of the employer contribution.

The county's contribution for FY 2013 was \$639,560, FY 2014 was \$636,426 and FY 2015 was \$622,005.

Benefits fully vest on reaching five years of service for nonhazardous employees. Aspects of benefits for nonhazardous employees include retirement after 27 years of service or age 65. Nonhazardous employees who begin participation on or after September 1, 2008 must meet the rule of 87 (member's age plus years of service credit must equal 87, and the member must be a minimum of 57 years of age) or the member is age 65, with a minimum of 60 months service credit.

Aspects of benefits for hazardous employees include retirement after 20 years of service or age 55. For hazardous employees who begin participation on or after September 1, 2008 aspects of benefits include retirement after 25 years of service or the member is age 60, with a minimum of 60 months of service credit.

CERS also provides post-retirement health care coverage as follows:

For members participating prior to July 1, 2003, years of service and respective percentages of the maximum contribution are as follows:

		% Paid by Member through
Years of Service	% paid by Insurance Fund	Payroll Deduction
20 or more	100%	0%
15-19	75%	25%
10-14	50%	50%
4-9	25%	75%
Less than 4	0%	100%

#### **Note 5.** Employee Retirement System (Continued)

As a result of House Bill 290 (2004 General Assembly), medical insurance benefits are calculated differently for members who began participation on or after July 1, 2003. Once members reach a minimum vesting period of ten years, non-hazardous employees whose participation began on or after July 1, 2003, earn ten dollars per month for insurance benefits at retirement for every year of earned service without regard to a maximum dollar amount. This dollar amount is subject to adjustment annually based on the retiree cost of living adjustment, which is updated annually due to changes in the Consumer Price Index.

Hazardous employees whose participation began on or after July 1, 2003, earn 15 dollars per month for insurance benefits at retirement for every year of earned service without regard to a maximum dollar amount. Upon the death of a hazardous employee, such employee's spouse receives ten dollars per month for insurance benefits for each year of the deceased employee's hazardous service. This dollar amount is subject to adjustment annually based on the retiree cost of living adjustment, which is updated annually due to changes in the Consumer Price Index.

Kentucky Retirement Systems issues a publicly available annual financial report that includes financial statements and required supplementary information on CERS. This report may be obtained by writing the Kentucky Retirement Systems, 1260 Louisville Road, Frankfort, KY 40601-6124, or by telephone at (502) 564-4646.

#### B. Net Pension Liability

As promulgated by GASB Statement No. 68 the total pension liability for CERS was determined by an actuarial valuation as of June 30, 2014. The total net pension liability for employers participating in CERS was determined by an actuarial valuation as of June 30, 2014, measured as of the same date and is as follows: non-hazardous \$3,244,377,000 and hazardous \$1,201,825,000, for a total net pension liability of \$4,446,202,000 as of June 30, 2014. Based on these requirements, Anderson County's proportionate share of the net pension liability as of June 30, 2015 is:

	June 30, 2014			June	30, 2015
Hazardous	\$	1,592,000		\$	1,425,000
Non-Hazardous		3,599,000			3,181,000
Totals	\$	5,191,000	•	\$	4,606,000

The complete actuarial valuation report including all actuarial assumptions and methods is publically available on the website at www.kyret.ky.gov or can be obtained as described in the paragraph above.

#### **Note 6. Deferred Compensation**

On February 24, 2000, the Anderson County Fiscal Court voted to allow all eligible employees to participate in deferred compensation plans administered by the Kentucky Public Employees' Deferred Compensation Authority. The Kentucky Public Employees' Deferred Compensation Authority is authorized under KRS 18A.230 to 18A.275 to provide administration of tax sheltered supplemental retirement plans for all state, public school and university employees and employees of local political subdivisions that have elected to participate.

These deferred compensation plans permits all full time employees to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death, or unforeseeable emergency. Participation by eligible employees in the deferred compensation plans is voluntary.

#### **Note 6. Deferred Compensation (Continued)**

Historical trend information showing the Kentucky Public Employees' Deferred Compensation Authority's progress in accumulating sufficient assets to pay benefits when due is presented in the Kentucky Public Employees' Deferred Compensation Authority's annual financial report. This report may be obtained by writing Kentucky Public Employees' Deferred Compensation Authority at 101 Sea Hero Road, Suite 110, Frankfort, KY 40601-8862, or by telephone at (502) 573-7925.

#### Note 7. Health Reimbursement Account/Flexible Spending Account

The Anderson Fiscal Court established a flexible spending account on June 29, 2009 to provide employees an additional health benefit. The County has contracted with Febco. Inc., a third-party administrator, to administer the plan. The plan provides a debit card to each eligible employee providing various amounts based on the health insurance the employee has, each year to pay for qualified medical expenses. Employees may also contribute additional pre-tax funds through payroll deduction.

#### Note 8. Insurance

For the fiscal year ended June 30, 2015, Anderson County was a member of the Kentucky Association of Counties' All Lines Fund (KALF). KALF is a self-insurance fund and was organized to obtain lower cost coverage for general liability, property damage, public officials' errors and omissions, public liability, and other damages. The basic nature of a self-insurance program is that of a collectively shared risk by its members. If losses incurred for covered claims exceed the resources contributed by the members, the members are responsible for payment of the excess losses.

#### Note 9. Related Party Transactions

For fiscal year end June 30, 2015, Anderson County officials disclosed the following related party transactions:

- A wife of a magistrate owns a cleaning service that Anderson County spent \$41,870 with during the fiscal year.
- The treasurer received a rent/office allowance of \$7,187 from Anderson County Fiscal Court.
- A magistrate works at a hardware store where the County spent \$1,979 during the fiscal year.
- A magistrate works at an agriculture retail store where the County spent \$2,141 during the fiscal year.
- The insurance company that writes bonds for the county was paid \$708 and is owned by the finance officer's father.
- The Judge/Executive's daughter works at a hardware store where the county spent \$1,019 during fiscal year 2015.

## ANDERSON COUNTY BUDGETARY COMPARISON SCHEDULES Supplementary Information - Regulatory Basis

For The Year Ended June 30, 2015

## ANDERSON COUNTY BUDGETARY COMPARISON SCHEDULES Supplementary Information - Regulatory Basis

#### For The Year Ended June 30, 2015

GENERAL FUND

	GENERAL TONE							
		Budgeted Amounts Original Final			Actual Amounts, (Budgetary Basis)		Variance with Final Budget Positive (Negative)	
RECEIPTS								
Taxes	\$	1,999,000	\$	1,999,000	\$	2,170,292	\$	171,292
Excess Fees						22,745		22,745
Licenses and Permits		43,500		43,500		59,375		15,875
Intergovernmental		153,690		189,790		230,718		40,928
Charges for Services		207,000		207,000		223,830		16,830
Miscellaneous		315,500		317,368		375,904		58,536
Interest		100		100		119		19
Total Receipts		2,718,790		2,756,758		3,082,983		326,225
DISBURSEMENTS								
General Government		948,699		913,440		1,210,123		(296,683)
Protection to Persons and Property		32,523		64,468		61,464		3,004
General Health and Sanitation		393,824		441,362		426,555		14,807
Social Services		53,500		53,500		53,000		500
Recreation and Culture		4,500		4,500		4,500		
Debt Service		81,865		87,252		87,252		
Administration		1,683,080		1,821,437		1,792,578		28,859
Total Disbursements		3,197,991		3,385,959		3,635,472		(249,513)
Excess (Deficiency) of Receipts Over Disbursements Before Other								
Adjustments to Cash (Uses)		(479,201)		(629,201)		(552,489)		76,712
Other Adjustments to Cash (Uses)								
Transfers From Other Funds				150,000		150,000		
Total Other Adjustments to Cash (Uses)				150,000		150,000		
Net Change in Fund Balance		(479,201)		(479,201)		(402,489)		76,712
Fund Balance Beginning		479,201		479,201		501,289		22,088
Fund Balance - Ending	\$	0	\$	0	\$	98,800	\$	98,800

				ROA	D FU	JND			
		Budgeted Amounts				Actual Amounts, (Budgetary		Variance with Final Budget Positive	
		Original		Final		Basis)	(	(Negative)	
RECEIPTS									
Intergovernmental	\$	1,101,028	\$	1,101,028	\$	1,433,010	\$	331,982	
Miscellaneous						80,977		80,977	
Total Receipts	_	1,101,028		1,101,028		1,513,987		412,959	
DISBURSEMENTS									
Roads		975,160		1,027,790		1,027,148		642	
Capital Projects		125,868		73,238		73,238			
Total Disbursements		1,101,028		1,101,028		1,100,386		642	
Excess (Deficiency) of Receipts Over Disbursements Before Other									
Adjustments to Cash (Uses)						413,601		413,601	
Net Change in Fund Balance						413,601		413,601	
Fund Balance Beginning						623,976		623,976	
Fund Balance - Ending	\$	0	\$	0	\$	1,037,577	\$	1,037,577	

		JAIL FUND									
		Budgeted Original	ted Amounts			Actual Amounts, Budgetary Basis)	Fina P	ance with  I Budget  ositive			
RECEIPTS		Original		Final		Dasis)	(14)	egative)			
Intergovernmental	\$	23,500	\$	96,184	\$	96,328	\$	144			
Total Receipts		23,500		96,184		96,328		144			
DISBURSEMENTS											
Protection to Persons and Property		724,735		811,910		811,910					
Total Disbursements		724,735		811,910	-	811,910					
Excess (Deficiency) of Receipts Over											
Disbursements Before Other											
Adjustments to Cash (Uses)		(701,235)		(715,726)		(715,582)		144			
Other Adjustments to Cash (Uses)											
Transfers From Other Funds		701,235		714,612		714,612					
Total Other Adjustments to Cash (Uses)		701,235		714,612		714,612					
Net Change in Fund Balance				(1,114)		(970)		144			
Fund Balance Beginning				1,114		2,340		1,226			
Fund Balance - Ending	\$	0	\$	0	\$	1,370	\$	1,370			

Fund Balance - Ending

#### LOCAL GOVERNMENT ECONOMIC ASSISTANCE FUND Actual Variance with Amounts, Final Budget Positive **Budgeted Amounts** (Budgetary Original Final Basis) (Negative) RECEIPTS Intergovernmental \$ 35,000 35,000 94,178 59,178 40,000 40,000 40,000 Interest 75,000 75,000 134,178 59,178 **Total Receipts** DISBURSEMENTS Protection to Persons and Property 2,389 2,389 2,389 3,521 3,521 Roads 3,521 Other Transportation Facilities and Services 69,090 69,090 73,594 (4,504)75,000 75,000 73,594 1,406 Total Disbursements Excess (Deficiency) of Receipts Over Disbursements Before Other Adjustments to Cash (Uses) 60,584 60,584 Net Change in Fund Balance 60,584 60,584 Fund Balance Beginning 196,682 196,682

\$

0 \$

0 \$

257,266

\$

257,266

	AEMS FUND								
	Budgeted Amounts				Actual Amounts, Budgetary	Variance with Final Budget Positive			
		Original		Final		Basis)	(	(Negative)	
RECEIPTS									
Intergovernmental	\$	-	\$	10,000	\$	10,000	\$		
Charges for Services		1,200,000		1,369,755		1,492,731		122,976	
Miscellaneous	-	20,000		30,546		47,448		16,902	
Total Receipts		1,220,000		1,410,301		1,550,179		139,878	
DISBURSEMENTS									
Protection to Persons and Property		1,529,456		1,719,757		1,570,498		149,259	
Debt Service		96,790		96,790		56,786		40,004	
Total Disbursements		1,626,246		1,816,547		1,627,284		189,263	
Excess (Deficiency) of Receipts Over Disbursements Before Other									
Adjustments to Cash (Uses)		(406,246)		(406,246)		(77,105)		329,141	
Other Adjustments to Cash (Uses)									
Transfers From Other Funds		406,246		406,246				(406,246)	
Total Other Adjustments to Cash (Uses)		406,246		406,246				(406,246)	
Net Change in Fund Balance						(77,105)		(77,105)	
Fund Balance Beginning					-	96,969		96,969	
Fund Balance - Ending	\$	0	\$	0	\$	19,864	\$	19,864	

	PARK FUND								
		Budgeted Amounts Original Final			Actual Amounts, (Budgetary Basis)		Variance with Final Budget Positive (Negative)		
RECEIPTS									
Charges for Services	\$	69,000	\$	69,000	\$	74,776	\$	5,776	
Miscellaneous		9,650		9,650		30,406		20,756	
Total Receipts		78,650		78,650		105,182		26,532	
DISBURSEMENTS									
Recreation and Culture		282,330		291,116		277,394		13,722	
Debt Service		86,100		77,314		77,314			
Total Disbursements		368,430		368,430		354,708		13,722	
Excess (Deficiency) of Receipts Over Disbursements Before Other									
Adjustments to Cash (Uses)		(289,780)		(289,780)		(249,526)		40,254	
Other Adjustments to Cash (Uses)									
Transfers From Other Funds		289,780		289,780		251,779		(38,001)	
Total Other Adjustments to Cash (Uses)		289,780		289,780		251,779		(38,001)	
Net Change in Fund Balance						2,253		2,253	
Fund Balance Beginning						3,607		3,607	
Fund Balance - Ending	\$	0	\$	0	\$	5,860	\$	5,860	

CAPITAL	OUTLAY	FUND

		Budgeted Original	ed Amounts Final		Actual Amounts, (Budgetary Basis)		Variance with  Final Budget  Positive  (Negative)
RECEIPTS							
Taxes	\$	930,000	\$	1,093,377	\$	1,110,420	\$ 17,043
Interest		1,000		1,000		1,088	 88
Total Receipts		931,000		1,094,377		1,111,508	 17,131
DISBURSEMENTS							
General Government		5,000		5,000		186	4,814
Total Disbursements		5,000		5,000		186	4,814
Excess (Deficiency) of Receipts Over							
Disbursements Before Other							
Adjustments to Cash (Uses)		926,000		1,089,377		1,111,322	21,945
Other Adjustments to Cash (Uses)							
Transfers To Other Funds		(1,574,271)		(1,737,648)		(1,254,264)	483,384
Total Other Adjustments to Cash (Uses)	-	(1,574,271)		(1,737,648)		(1,254,264)	483,384
Net Change in Fund Balance		(648,271)		(648,271)		(142,942)	505,329
Fund Balance Beginning		648,271		648,271		477,275	 (170,996)
Fund Balance - Ending	\$	0	\$	0	\$	334,333	\$ 334,333

	COURTHOUSE REPAIR FUND								
		Budgeted	Amo	ounts	Actual Amounts, (Budgetary		Fin	iance with al Budget	
	-	Original		Final		Basis)	(N	Vegative)	
RECEIPTS									
Intergovernmental	\$	38,000	\$	38,000	\$	45,910	\$	7,910	
Total Receipts		38,000		38,000		45,910		7,910	
DISBURSEMENTS									
General Government		211,610		211,610		183,279		28,331	
General Health and Sanitation		3,400		3,400		1,729		1,671	
Total Disbursements		215,010		215,010		185,008		30,002	
Excess (Deficiency) of Receipts Over									
Disbursements Before Other									
Adjustments to Cash (Uses)		(177,010)		(177,010)		(139,098)		37,912	
Other Adjustments to Cash (Uses)									
Transfers From Other Funds		177,010		177,010		137,873		(39,137)	
Total Other Adjustments to Cash (Uses)		177,010		177,010		137,873		(39,137)	
Net Change in Fund Balance						(1,225)		(1,225)	
Fund Balance Beginning						9,745		9,745	
Fund Balance - Ending	\$	0	\$	0	\$	8,520	\$	8,520	

#### **EMERGENCY 911 CELLULAR FUND** Actual Variance with Amounts, Final Budget **Budgeted Amounts** (Budgetary Positive Original Final (Negative) Basis) **RECEIPTS** Intergovernmental 125,210 148,353 148,353 Total Receipts 125,210 148,353 148,353 DISBURSEMENTS Protection to Persons and Property 125,210 148,353 125,735 22,618 **Total Disbursements** 125,210 148,353 125,735 22,618 Excess (Deficiency) of Receipts Over Disbursements Before Other Adjustments to Cash (Uses) 22,618 22,618 Net Change in Fund Balance 22,618 22,618 Fund Balance Beginning 174,788 174,788 Fund Balance - Ending 0 \$ 0 \$ 197,406 197,406

# Actual Variance with Final Budget Amounts, Positive **Budgeted Amounts** (Budgetary

**EMERGENCY 911 LANDLINE FUND** 

	 budgeted Amounts		(Budgetary		Positive			
	 Original		Final	Basis)		(1	(Negative)	
RECEIPTS								
Taxes	\$ 77,000	\$	77,000	\$	102,748	\$	25,748	
Total Receipts	 77,000		77,000		102,748		25,748	
DISBURSEMENTS								
Protection to Persons and Property	 152,500		152,500		141,265		11,235	
Total Disbursements	 152,500		152,500		141,265		11,235	
Excess (Deficiency) of Receipts Over								
Disbursements Before Other								
Adjustments to Cash (Uses)	 (75,500)		(75,500)		(38,517)		36,983	
Net Change in Fund Balance	(75,500)		(75,500)		(38,517)		36,983	
Fund Balance Beginning	 75,500		75,500		225,439		149,939	
Fund Balance - Ending	\$ 0	\$	0	\$	186,922	\$	186,922	

	 TOURISM FUND						
	 Budgeted Original	Amoi	unts Final	A (B	Actual amounts, Budgetary Basis)	Fina F	ance with al Budget Positive (egative)
RECEIPTS				•			, ,
Taxes	\$ 23,265	\$	27,101	\$	29,635	\$	2,534
Total Receipts	 23,265		27,101		29,635		2,534
DISBURSEMENTS							
Recreation and Culture	23,265		27,101		26,512		589
Total Disbursements	 23,265		27,101		26,512		589
Excess (Deficiency) of Receipts Over Disbursements Before Other							
Adjustments to Cash (Uses)	 				3,123		3,123
Net Change in Fund Balance					3,123		3,123
Fund Balance Beginning	 				88,641		88,641
Fund Balance - Ending	\$ 0	\$	0	\$	91,764	\$	91,764

	SWIMMING POOL FUND							
		Budgeted	Amo	unts	A	Actual Amounts, Budgetary	Fir	iance with all Budget Positive
		Original		Final		Basis)	(1)	Negative)
RECEIPTS						· ·		
Licenses and Permits	\$	40,000	\$	40,000	\$	65,025	\$	25,025
Total Receipts		40,000		40,000		65,025		25,025
DISBURSEMENTS								
Debt Service		75,000		75,000				75,000
Total Disbursements		75,000		75,000				75,000
Excess (Deficiency) of Receipts Over								
Disbursements Before Other								
Adjustments to Cash (Uses)		(35,000)		(35,000)		65,025		100,025
Net Change in Fund Balance		(35,000)		(35,000)		65,025		100,025
Fund Balance Beginning		35,000		35,000		39,806		4,806
Fund Balance - Ending	\$	0	\$	0	\$	104,831	\$	104,831

# ANDERSON COUNTY NOTES TO REGULATORY SUPPLEMENTARY INFORMATION - BUDGETARY COMPARISON SCHEDULES

June 30, 2015

#### **Note 1. Budgetary Information**

Annual budgets are adopted on a regulatory basis of accounting which is a basis of accounting other than accounting principles generally accepted in the United States of America (GAAP) as established by the Government Accounting Standards Board and according to the laws of Kentucky as required by the State Local Finance Officer.

The County Judge/Executive is required to submit estimated receipts and proposed disbursements to the fiscal court by May 1 of each year. The budget is prepared by fund, function, and activity and is required to be adopted by the fiscal court by July 1.

The fiscal court may change the original budget by transferring appropriations at the activity level; however, the fiscal court may not increase the total budget without approval by the State Local Finance Officer. Disbursements may not exceed budgeted appropriations at the activity level.

# Note 2. Excess of Disbursements Over Appropriations

General Fund exceeded budgeted appropriations by a total of \$249,513 and the General Government line item exceeded budgeted appropriations by \$296,683. The LGEA Fund Other Transportation Facilities and Services line item exceeded budgeted appropriations by \$4,504.



# ANDERSON COUNTY SUPPLEMENTARY SCHEDULE Supplementary Information - Regulatory Basis

For The Year Ended June 30, 2015

# ANDERSON COUNTY SCHEDULE OF CAPITAL ASSETS Supplementary Information - Regulatory Basis

# For The Year Ended June 30, 2015

The fiscal court reports the following schedule of capital assets:

	Beginning			Ending
	Balance	Additions	Deletions	Balance
Land	\$ 1,088,151	\$	\$	\$ 1,088,151
Buildings	8,324,859	303,923		8,628,782
Vehicles and Equipment	1,952,391	73,238		2,025,629
Other Equipment	1,297,869	72,604		1,370,473
Infrastructure	5,424,561	638,815		6,063,376
Total Capital Assets	\$ 18,087,831	\$ 1,088,580	\$ 0	\$19,176,411

# ANDERSON COUNTY NOTES TO REGULATORY SUPPLEMENTARY INFORMATION - SCHEDULE OF CAPITAL ASSETS

# June 30, 2015

# Note 1. Capital Assets

Capital assets, which include land, land improvements, buildings, furniture and office equipment, building improvements, machinery, equipment, and infrastructure assets (roads and bridges) that have a useful life of more than one reporting period based on the government's capitalization policy, are reported as other information. Such assets are recorded at historical cost or estimated historical cost when purchased or constructed.

	Cap	oitalization	Useful Life
	Threshold		(Years)
Land Improvements	\$	10,000	40
<b>Buildings and Building Improvements</b>	\$	25,000	40
Machinery and Equipment	\$	10,000	10
Vehicles	\$	10,000	10
Infrastructure	\$	20,000	10

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL STATEMENT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS



# MIKE HARMON AUDITOR OF PUBLIC ACCOUNTS

The Honorable Orbrey Gritton, Anderson County Judge/Executive Members of the Anderson County Fiscal Court

Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statement Performed In Accordance With *Government Auditing Standards* 

### **Independent Auditor's Report**

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the Statement of Receipts, Disbursements, and Changes in Fund Balances - Regulatory Basis of the Anderson County Fiscal Court for the fiscal year ended June 30, 2015, and the related notes to the financial statement which collectively comprise the Anderson County Fiscal Court's financial statement and have issued our report thereon dated February 09, 2016.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statement, we considered the Anderson County Fiscal Court's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statement, but not for the purpose of expressing an opinion on the effectiveness of the Anderson County Fiscal Court's internal control. Accordingly, we do not express an opinion on the effectiveness of the Anderson County Fiscal Court's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying comments and recommendations, we identified certain deficiencies in internal control that we consider to be material weaknesses and other deficiencies that we consider to be significant deficiencies.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statement will not be prevented, or detected and corrected on a timely basis. We consider the deficiencies described in the accompanying comments and recommendations as items 2015-001 and 2015-004 to be material weaknesses.



Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statement Performed In Accordance With *Government Auditing Standards* (Continued)

# **Internal Control Over Financial Reporting (Continued)**

A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiencies described in the accompanying comments and recommendations as items 2015-002, 2015-003, 2015-005, 2015-006 and 2015-007 to be significant deficiencies.

#### **Compliance And Other Matters**

As part of obtaining reasonable assurance about whether the Anderson County Fiscal Court's financial statement is free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* and which are described in the accompanying comments and recommendations as items 2015-004 and 2015-005.

#### County Judge/Executive's Responses to Findings

The Anderson County Judge/Executive's responses to the findings identified in our audit are described in the accompanying comments and recommendations. The County Judge/Executive's responses were not subjected to the auditing procedures applied in the audit of the financial statement and, accordingly, we express no opinion on them.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Respectfully submitted,

Mike Harmon

**Auditor of Public Accounts** 

February 09, 2016

# ANDERSON COUNTY COMMENTS AND RECOMMENDATIONS

For The Year Ended June 30, 2015

# ANDERSON COUNTY COMMENTS AND RECOMMENDATIONS

#### Fiscal Year Ended June 30, 2015

#### FINANCIAL STATEMENT FINDINGS:

2015-001 The Fiscal Court Does Not Have Adequate Segregation Of Duties Over Payroll

There is not sufficient segregation of duties over payroll. Although the Finance Officer receives the timecards, the Treasurer inputs the payroll information into the payroll software, prepares the reports, prepares payroll checks and direct deposit information, signs checks and prepares and disburses all required payroll deductions, taxes, and retirement payments. The checks are given to the Judge/Executive or designee to sign, but no comparison is being done to the payroll reports.

The lack of segregation of duties is due to insufficient cross-training and knowledge of the payroll system. Without proper segregation of duties over the payroll process, the risk of fraud or error increases. Segregation of duties over these tasks, or the implementation of compensating controls, is essential for providing protection against the misappropriation of assets and/or inaccurate financial reporting. Additionally, proper segregation of duties protects employees in the normal course of performing their daily responsibilities.

We recommend the fiscal court strengthen internal controls by segregating these duties. If segregation of duties is not possible, strong oversight should be implemented. The employee providing this oversight should document his or her review by initialing source documents. The following compensating controls should be implemented:

- The Judge/Executive or designee should review the payroll report before checks are signed or information is sent to the bank and document the review by initialing the report.
- The Judge/Executive or designee should compare the disbursement checks for deductions, payroll taxes, and retirement to the reports before signing checks and document the review by initialing the reports.

County Judge/Executive's Response: Compensating controls do exist in regards to segregation of duties over payroll. However, ACFC has a unique arrangement that utilizes payroll professionals that are employees of the County Treasurer, rather than direct employees of ACFC. ACFC only has one Treasurer and one Finance Officer, necessitating some creative solutions to accomplish the age old problem of segregating duties with minimal accounting personnel.

Auditor's Reply: As stated in the comment, the recommended compensating controls could be implemented to increase review by Anderson County Fiscal Court personnel in order to verify work done by Treasurer.

# FINANCIAL STATEMENT FINDINGS: (Continued)

2015-002 The Fiscal Court Does Not Have Adequate Segregation Of Duties Over Disbursements

The Treasurer prepares a master claims list, prepares and signs checks, posts to the appropriation ledger, and reconciles the bank statements.

During fiscal year 2015, the County Judge/Executive did not keep certain records and make certain reports or designate the finance officer to perform these duties as outlined by the Department for Local Government in the *County Budget Preparation and State Local Finance Officer Policy Manual*, as noted below:

- 1. Receive all county claims, and then prepare a master claims list to present to the fiscal court.
- 2. Prepare all checks on claims reviewed by the fiscal court.
- 3. Maintain an appropriation ledger.
- 4. Be responsible for the county's quarterly financial statement, pursuant to KRS 68.360.
- 5. Reconcile the appropriation ledger with the treasurer's appropriation ledger at least once a month.

These duties were all performed in the Treasurer's office rather than by the Finance Officer as required by DLG. When one person has complete control over financial activity in the county, the risk of fraud or error increases.

We recommend the Judge/Executive follow the requirements of the Department for Local Government or designate the finance officer to maintain the appropriate records and perform the duties as listed above. Duties should be adequately segregated to ensure that no one person has complete control over financial activity in the county.

County Judge/Executive's Response: Action has already been taken to strengthen and improve controls and segregation of duties over disbursements. Personnel changes have been made that should mitigate the situations found (missing invoices, presentation on bill list, and lack of a purchase order). The Treasurer and the Finance Officer work together to perform the duties outlined in the Budget Manual; so much so that the lines are sometimes blurred on paper when auditors are documenting the internal controls. However, we believe the objective of segregation of duties is satisfied to the degree that ACFC is able with such a small staff. We think all will agree that segregation of duties is difficult to achieve in a small organization. ACFC is also concerned about budget restrictions and takes its stewardship very seriously. ACFC does not want to hire personnel just to achieve segregation of duties; the cost to benefit simply does not justify this action.

# FINANCIAL STATEMENT FINDINGS: (Continued)

2015-003 The County Does Not Have Sufficient Controls Over Credit Card Purchases

Several weaknesses were noted with the controls over credit card purchases. Based on this review, the following were noted:

- Desktop Computer, Laptop and Printer totaling \$980 for the AEMS, coded to "Computer Maintenance and Repair."
- Printer for AEMS for \$400, coded to "Computer Maintenance and Repair."
- GPS for AEMS for \$270, coded to "EM Program."
- Radio and Modem for AEMS totaling \$385, coded to "Computer Maintenance and Repair."
- Projector Screen for AEMs for \$143, coded to "Office Supplies."
- Interest of \$25 was paid due to a purchase being left off of the check.
- Sales tax was paid on numerous occasions.
- Most purchase orders are filled out after the purchases have been made. They were used more as a method of documenting the coding for purchases, not as a purchase request system as required by the Department for Local Government.

Because purchases on credit cards do not follow the ordinary purchase order process and are not sufficiently documented and clearly coded, it is likely the members of the fiscal court are unaware of the nature and volume of items purchased with these cards.

Due to a lack of detailed review of receipts supporting credit card charges, the reasonableness and/or allowability of the disbursements cannot be determined. The fiscal court therefore cannot ensure purchases are valid and credit cards are not being abused. Sufficient review should be performed in order to ensure disbursements are necessary, adequately documented, reasonable, and beneficial to the business of the county.

Based on the weaknesses noted, we are recommending the following:

- Credit card purchases should follow the normal purchase order request system used for all other disbursements, which would allow for approval/denial of a purchase before it takes place.
- Purchases should be coded accurately to reflect the item purchased. General categories, such as "DES Program" should not be used for computers or other large purchases.
- The County should require all receipts be submitted to support the charges on the credit card bill. Any charges without supporting receipts will be the responsibility of the user to pay.
- The county should perform detailed reviews of credit card receipts and bill statements to ensure all purchases are necessary, reasonable, were properly requested and approved, sufficiently documented, and recorded.

In order to fully inform the fiscal court of the individual transactions making up the bill list total for each credit card, we are recommending the following:

- All receipts for credit card transactions should be attached to the statement and filed for preparation of the claims list.
- Once the statement is received and all receipts related to that statement are attached to the credit card statement, a detailed list of transactions should be included on the claims list presented to the fiscal court for approval.

#### FINANCIAL STATEMENT FINDINGS: (Continued)

2015-003 The County Does Not Have Sufficient Controls Over Credit Card Purchases (Continued)

County Judge/Executive's Response: Credit cards are only issued to Department Heads for use within the normal purchase order system. Extra effort has been devoted to improving ACFC control over credit card expenditures. Potential purchases must receive authorization to ensure there is sufficient line-item budget availability. All charge slip documentation and explanation of unusual transactions should be attached to the purchase ticket and the individual charges must be reconciled to the monthly credit card statement.

2015-004 The Fiscal Court Did Not Maintain A Complete And Accurate Capital Asset Listing

The county's capital asset listing did not include all purchases required to be capitalized per the county's capitalization policy. Due to oversight by the Treasurer, several purchases were left off of the additions list provided to the auditor; therefore, the capital assets schedule was not accurate. No review is being done to ensure the additions list is accurate and all-inclusive.

Not maintaining an accurate list of capital assets could cause capital assets to be uninsured or result in paying for insurance for an asset the county no longer owns. The Department for Local Government (DLG) requires counties to maintain capital asset records (see DLG County Budget Preparation and State Local Finance Officer Policy Manual pages 55-60), including, among other things, a description of the asset, historical cost, date of acquisition, and useful life of the asset.

We recommend a schedule of additions should be maintained as assets are purchased to simplify the process of updating the capital asset schedule. The schedule should include the date the asset is acquired, a description of the asset, the vendor name, and the amount. Furthermore, the capital asset listing should be monitored and maintained on a regular basis. As new assets are acquired they should be added to the listing. As equipment is retired or disposed of it should be removed from the listing.

We also recommend that the county implement policies that will identify and track additions, retirements, and disposed assets for the purpose of the capital asset schedule.

County Judge/Executive's Response: The capital asset listing for the fiscal year did not include the items financed and paid directly to vendors. This oversight was caught when the auditors added the new financing for the fiscal year. Auditors suggested that ACFC keep a folder with invoices of significant acquisitions. We agree that the separate folder idea is a good solution.

### 2015-005 County Funds Were Not Deposited Daily

Deposits were not prepared or deposited daily. During fiscal year 2015, there was one month with two deposits, five months with three deposits, three months with four deposits, two months with five deposits, and one month with six deposits. Deposits were not made daily due to time constraints of the Treasurer.

When funds are not properly deposited, this could result in loss of receipts or misplaced monies. KRS 68.210 gives the State Local Finance Officer the authority to prescribe a uniform system of accounts. The minimum requirements for handling public funds as stated in the *County Budget Preparation and State Local Finance Officer Policy Manual* require that deposits be made daily and intact. Additionally, the practice of making daily deposits reduces the risk of misappropriation of cash, which is the asset most subject to possible theft.

# FINANCIAL STATEMENT FINDINGS: (Continued)

2015-005 County Funds Were Not Deposited Daily (Continued)

We recommend fiscal court deposit receipts daily as required by the State Local Finance Officer.

County Judge/Executive's Response: Significant amounts of cash are deposited into the bank checking accounts pronto; checks are restrictively endorsed and deposited less frequently. Even though DLG suggests daily deposits, the idea of safeguarding County assets is being accomplished without such a rigorous control. Since interest rates on bank checking accounts do not provide much incentive, our fiduciary responsibility is also being met.

Auditor's Reply: Daily deposits are not a "suggestion" from the Department for Local Government, but rather a requirement. Page 61 of the *County Budget Preparation and State Local Finance Officer Policy Manual* outlines the "Handling Public Funds Minimum Requirements Pursuant to KRS 68.210 For All Local Government Officials (and Employees)." The third bullet states, "Daily deposits intact into a federally insured banking institution. (KRS 68.210)"

#### 2015-006 Duties Are Not Adequately Segregated Over Receipts And Reconciliations

During fiscal year 2015, the county treasurer prepared and deposited receipts, posted receipts and disbursements to the accounting system, maintained the purchase order listing, prepared checks for disbursement, prepared monthly reports for fiscal court and quarterly reports for the Department for Local Government, made cash transfers between funds and bank accounts, and performed bank reconciliations for all bank accounts. While some compensating controls are in place, including the preparation of a receipts log by the Finance Officer and the review of prepared checks by the county judge/executive or his designee, they are not sufficient.

Because duties were not adequately segregated, posting errors were made in both receipts and disbursements. We have prepared a schedule of proposed audit adjustments for review. Lack of adequate segregation of duties and too much control by one individual could result in the undetected misappropriation of assets and/or inaccurate financial reporting. A sufficient internal control structure requires adequate segregation of duties. Without proper segregation, the county cannot ensure all receipts are deposited and all bank activity is appropriately documented in the accounting system.

We recommend the county segregate incompatible duties or implement strong compensating controls to mitigate the risk identified above. In conjunction with the lack of adequate segregation of duties in the disbursement process, as documented in finding 2015-002, the county should determine which duties should be performed by the judge/executive or the finance officer that will address these weaknesses.

County Judge/Executive's Response: Adequate segregation of duties over reconciliations requires a higher level of skills, knowledge, and experience than ACFC has available except for the Treasurer. A portion of ACFC's self-error trapping procedures is accomplished through reconciliations. ACFC will reassign reconciliations as sufficiently trained personnel become available.

# FINANCIAL STATEMENT FINDINGS: (Continued)

# 2015-007 Receipts And Disbursements Were Not Posted Correctly

The following posting errors and misclassifications were noted during our review:

- Receipt of \$47,450 from KACO was posted to a debt service account as a negative receipt, offsetting disbursements.
- Disbursements of \$72,920 for the County Clerk's Building were posted to the debt service line item for this building. Because there was not an appropriate line item to reclassify disbursements on the fourth quarter report, the auditor could not make an adjustment for this misclassification.
- Receipt of \$6,325 from the state was posted as a negative receipt, offsetting salaries.

Audits as far back as 2011 have addressed posting errors, including posting negative receipts to offset disbursements, but this practice has continued.

Posting errors as noted above were due to deficiencies in the internal control structure. Good internal controls over the processing and review of financial reporting could eliminate such errors. Amounts reported in the county's quarterly report submitted to the Department for Local Government were inaccurate due to misclassifications and posting errors. When receipts are posted as negative disbursements, both receipts and disbursements are understated.

We recommend the fiscal court ensure receipts and disbursements are posted to the correct account and negative receipts are not posted to offset disbursements. If someone other than the Treasurer posts the information into the accounting records, the Treasurer should check the posting for accuracy.

County Judge/Executive's Response: ACFC will utilize the all inclusive method of accounting rather than netting the borrowed funds against disbursements.

# CERTIFICATION OF COMPLIANCE - LOCAL GOVERNMENT ECONOMIC ASSISTANCE PROGRAM

# ANDERSON COUNTY FISCAL COURT

For The Fiscal Year Ended June 30, 2015

#### CERTIFICATION OF COMPLIANCE

# LOCAL GOVERNMENT ECONOMIC ASSISTANCE

# ANDERSON COUNTY FISCAL COURT

For The Fiscal Year Ended June 30, 2015

The Anderson County Fiscal Court hereby certifies that assistance received from the Local Government Economic Assistance Program was expended for the purpose intended as dictated by the applicable Kentucky Revised Statutes.

County Judge/Executive

County Treasurer